STATE OF ILLINOIS

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ILLINOIS COMMERCE COMMISSION

INTERSTATE POWER COMPANY

DOCKET NO. 00-266

APPLICATION FOR APPROVAL OF MERGER AND REORGANIZATION

DIRECT TESTIMONY OF DANIEL A. DOYLE

OFFICIAL FILE 1.C.C. DOCKET NO. (2020) Mitness Dote 1/2/2/L. Reporter

1 I. INTRODUCTION

- 2 Q. Please state your name and business address.
- 3 A. My name is Daniel A. Doyle. My business address is 222 West Washington Avenue,
- 4 Madison, Wisconsin 53703.
- 5 Q. By whom are you employed and in what capacity?
- 6 A. I am employed by Alliant Energy Corporation ("Alliant Energy") as Vice President Chief
- 7 Accounting and Financial Planning Officer. I also serve in the same capacity for IES
- 8 Utilities Inc. ("IES"), Interstate Power Company ("IPC") and Wisconsin Power and Light
- 9 Company ("WPL").
- 10 Q. How long have you held these positions, and in what other capacities have you been
- 11 employed?
- 12 A. I have held my present position at Alliant Energy since January 1, 2000. At the time of the
- 13 Alliant Energy merger I assumed the position of Vice President Manufacturing until my
- appointment to my present position. Previously, I was employed by Wisconsin Power and

Light Company ("WPL") as Vice President of Finance, Controller and Treasurer and I also served in the capacity of Principal Accounting Officer at WPL Holdings, Inc. ("Holdings"), WPL's parent holding company. I was Controller and Treasurer from October 3, 1993 through December 24, 1994, and held the position of Controller from July 20, 1992, the date I was first employed by WPL, through October 2, 1993.

Q. What are your primary responsibilities in your present position?

A.

I am responsible for maintaining Alliant Energy's books and records of account in accordance with Generally Accepted Accounting Principles ("GAAP") and the accounting rules prescribed by the Federal Energy Regulatory Commission ("FERC"). In this connection, the General and Utility Accounting, Asset Planning, Financial Systems, Taxes, Budgets, Forecasts, Rate Cases, Cost Accounting and Corporate Reporting functions report directly to me. In my capacity as Principal Accounting Officer at Aliant Energy, I oversee accounting policy and internal control matters and am responsible for the consolidation of corporate financial information and reporting.

Q. What are your educational and business qualifications?

A. I was graduated from Michigan State University in 1981 with a Bachelor of Arts Degree in Accounting and, in May 1991, I was graduated from Rensselaer Polytechnic Institute with a Master of Business Administration degree. Immediately after graduation from Michigan State University, I was employed by Arthur Andersen & Co. in the Utilities and Telecommunications Division of its Chicago Office. I left Arthur Andersen & Co. in 1988 to assume the controllership at Central Vermont Public Service Corporation, the position I held until joining WPL in July 1992. I am a Certified Public Accountant and a member of

37		the American Institute of Certified Public Accountants. I also participate in the Edison
38		Electric Institute's Accounting and Finance-related committee programs.
39	Q.	Have you previously testified before the Illinois Commerce Commission
40		("Commission")?
41	A.	Yes, I provided testimony in the Alliant Energy merger docket; ICC Docket No. 96-0122.
42	H.	OVERVIEW OF THE COMPANIES AND THEIR BUSINESS OPERATIONS
43	Q.	Please briefly describe the formation of Alliant Energy?
44	A.	On November 10, 1995, WPL Holdings, Inc. ("Holdings"), a holding company
45		incorporated under the laws of the State of Wisconsin; IES Industries Inc., ("Industries") a
46		holding company incorporated under the laws of the State of Iowa; and IPC, entered into an
47		Agreement and Plan of Merger. After the effective date of the merger (April 21, 1998), the
48		name of Holdings was changed to Interstate Energy Corporation ("IEC"). IEC changed its
49		name to Alliant Energy Corporation at its 1999 Annual Meeting.
50	Q.	Could you please describe the corporate structure of Alliant Energy?
51	A.	IPC, operating as an electric and gas public utility in Illinois, Iowa and Minnesota; IES,
52		operating as an electric and gas public utility in Iowa; and WPL, operating as an electric
53		and gas public utility in Wisconsin; are utility subsidiaries of Alliant Energy. Alliant
54		Energy is a registered public utility holding company under the Public Utility Holding
55		Company Act of 1935, as amended ("PUHCA"). South Beloit Water, Gas & Electric
56		Company ("SBWGE") remains a wholly-owned subsidiary of WPL. Alliant Energy
57		Corporate Services, Inc. ("Services") is the Alliant Energy subsidiary responsible for the

provision of various administrative functions to the Alliant Energy subsidiaries. Alliant

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Energy Resources, Inc., is the Alliant Energy subsidiary responsible for Alliant Energy's nonregulated business activities.

61 Q. Please describe IPC.

IPC is a combination electric and gas utility whose service territory encompasses over 62 A. 10,000 square miles in the States of Iowa, Minnesota and Illinois. IPC provides electric 63 64 service to about 167,000 customers in Iowa, Minnesota and Illinois (including the cities 65 of Dubuque, Clinton, Mason City, Iowa and Albert Lea, Minnesota). The Illinois customer base of IPC is approximately 11,000 customers. In addition, IPC provides 66 natural gas service to approximately 53,000 customers in these same three states of which 67 5,400 are located in Illinois. IPC's 1999 system peak demand was 1,015 MW (net of 68 interruptible load). IPC has installed generating capacity of 1,066 MW. 69

70 Q. Please describe SBWGE?

- A. South Beloit supplies electric, gas and water services principally in Winnebago County,
 Illinois serving approximately 7,300 customers in total. South Beloit is a full
 requirements customer of WPL with a peak demand in 1999 of 53 Megawatts.
- 74 Q. Please describe WPL.
- A. WPL generates, transmits, distributes and sells electric energy to about 400,000 customers in south-central Wisconsin. It also provides gas service to approximately 150,000 customers and water service to approximately 19,000 customers in Wisconsin. WPL's service territory spans roughly one-third of Wisconsin. WPL is a summer electric peaking system. The system peak demand in 1999 was 2397 Megawatts. SWBGE's peak demand is included in this information. WPL has a total of 2176 Megawatts of installed generating capacity.

- 82	Q.	Please provide a brief description of the IES.
83	A.	IES serves 525 retail electric communities located in the State of Iowa (including the cities
84		of Ames, Atlantic, Burlington, Cedar Rapids, Centerville, Charitan, Creston, DeWitt,
85		Fairfield, Fort Madison, Garner, Grinnell, Iowa Falls, Jefferson, Keokuk, Manchester,
86		Marshalltown, Muscatine, Newton, Ottumwa, Sibley, Spirit Lake, Storm Lake and
87		Washington.) IES serves approximately 345,000 electric customers and 181,000 natural gas
88		customers at retail. IES's 1999 system peak demand was 1,990 MW. IES has installed
89		generating capacity of 1951MW.
90	Q.	Please describe the business unit organizational structure that Alliant Energy employs.
91	A.	Alliant Energy has generally organized its businesses, for reporting purposes, into four
92		business units. The energy delivery services business unit is headquartered in Cedar
93		Rapids, Iowa and is responsible for the pipes and wires portion of the Alliant Energy
94		operating utility subsidiaries. The generation business unit is located in Madison,
95		Wisconsin and is responsible for the operation of the electric power plants of the Alliant
96		Energy operating utility subsidiaries. The third business unit is Alliant Energy Corporate
97		Services, which is located in Dubuque, Iowa. The last business unit is Alliant Energy
98		Resources, Inc., which is headquartered in Cedar Rapids, Iowa.
99	Q.	Has this business unit structure changed the entities subject to the Commission's
100		jurisdiction?
101	A.	No. The Illinois public utility functions and operations of IPC and SBWGE have
102		continued to be owned and operated by IPC and SBWGE respectively, subject to the
103		Commission's jurisdiction.

104	111.	COMMISSION S REVIEW OF THE ALLIANT ENERGY MERGER
105	Q.	When did the Commission approve the Alliant Energy merger?
106	A.	The Commission approved the Alliant Energy merger on May 9, 1997, in Interstate
107		Power Company and South Beloit Water, Gas & Electric Company, Docket No. 96-0122
108		As a part of its findings that the Alliant Energy merger was in the public interest, the
109		Commission found that:
110 111 112 113 114 115 116 117		"The evidence establishes the combination of Holdings, Industries and IPC will enable Interstate Energy companies to serve their customers more economically and efficiently in what is becoming an increasingly competitive electric utility industry. Applicants have established that the proposed merger will allow integration of many corporate and administrative functions, and achieve savings through electric system interconnection, joint dispatch, and joint purchasing, among other advantages." (p. 16)
119		The Commission's Order also recognized that many of the corporate and administrative
120		functions would be provided by a service company affiliate; i.e. Alliant Energy Corporate
121		Services. The Commission noted that:
122 123 124 125 126 127 128 129 130		"The proposed reorganization will not result in the unjustified subsidization of non-utility activities by the utility or its customers. Applicants have agreed to all conditions proposed by Staff to resolve Staff's concern that unjustified subsidization or "cross-subsidization" of affiliates of the utilities may occur in the future. Applicants have done so upon WPLH's assurance to them that they will have possession or control of all contracts, books, and records of their affiliates who are parties to a contract with Services, at least to the extent of providing Staff with access thereto on a confidential basis." (p.17)
132		Also by its Order of May 9, 1997, in Docket No. 96-0122, the Commission approved
133		Service Company Agreements for Alliant Energy. Those agreements have been
134		amended. The Commission approved those amendments in Docket No. 98-0011 and 99-
135		0680.
36	Q.	Has the Alliant Energy merger resulted in reduced costs?

137	A.	Yes. As an example, Alliant Energy has been able to consolidate certain corporate and
138		administrative functions of Holdings, Industries and IPC, thereby eliminating duplicative
139		positions, reducing other non-labor corporate and administrative expenses and limiting or
140		avoiding duplicative expenditures for administrative and information systems. Other cost
141		savings categories include electric energy and capacity costs, non-fuel purchasing
142		economies, gas supply costs, and operation and maintenance costs.
143	IV.	COMMISSION'S REQUIREMENTS FOR MERGER APPROVAL
144	Q.	Please list the requirements for approval of the reorganization set forth in 7-204A and
145		please indicate which witness will address those requirements.
146	A.	The specific requirements under Section 7-204A for application for approval of
147		reorganization and who will address those requirements are:
148 149 150 151		A. Names and corporate relationships of all companies which are affiliated interests of the public utility on the date the public utility applies for reorganization and the name of any parent or subsidiary corporation of the public utility. (Section 7-204(a)(1))
152 153		Refer to Attachment A
154 155		B. A description of how the public utility plans to reorganize. (Section 7-204A(a)(2))
156 157		Refer to the Testimony of Mr. Doyle (page 13)
158 159 160 161 162		C. Copies of the organizational documents associated with the reorganization, including articles of incorporation or amendments to the articles of incorporation of all companies including the public utility and any affiliated interests. (Section 7-204A(a)(2)(i))
163 164 165		Attachment B and Attachment C
166 167 168 169		D. Copies of any filing, including securities filings, related to the reorganization made with any agency of the state of Illinois or the federal government. (Section 7-204A(a)(2)(ii))
170 271		Attachment D

172 173		E. The costs and fees attributable to the reorganization. (Section 7-204A(a)(3))
173		Refer to Testimony of Mr. Doyle (pages 14, 18 and Joint
175		Application pp. 24-25)
176		rippheauon pp. 24-23)
177		F. The method by which management, personnel, property, income, losses, costs and
178		expenses will be allocated between the public utility and any affiliated interest.
179		(Section 7-204(a)(4))
180		
181		Refer to the Testimony of Mr. Doyle (pages 15-17)
182		
183		G. A copy of any proposed agreement between the public utility and any person with
184		which it will be an affiliated interest at the time of the application for reorganization.
185		(Section 7-204(a)(5))
186		
187		Refer to the Testimony of Mr. Doyle (pages 15-17), Attachment C
188		
189		H. An identification of all public utility assets or information in existence, such as
190		customer lists, which the applicant plans to transfer to or permit an affiliated interest
191		to use, which identification shall include a description of the proposed terms and
192		conditions under which the assets or information will be transferred or used.
193		(Section 7-204A(a)(6))
194		
195		Refer to the Testimony of Mr. Doyle (pages 15-17), Attachment C
196 197		I. A copy of a forecast showing the capital requirements of the public utility at the time
198		I. A copy of a forecast showing the capital requirements of the public utility at the time of the proposed reorganization. (Section 7-204A(a)(7))
199		of the proposed reorganization. (Section 7-204A(a)(7))
200		Refer to the Testimony of Mr. Bacalao (pages 5-6)
201		Refer to the Testimony of Wil. Dacardo (pages 3-0)
202		J. No public utility may permit the use of any public utility employee's services by any
203		affiliated interest except by contract or arrangement. No public utility may sell,
204		lease, transfer to or exchange with any affiliated interest any property except by
205		contract or arrangement. (Section 7-204A(b))
206		(5001011 / 25 11 1(0))
207		Refer to the Testimony of Mr. Doyle (pages 15-17), Attachment C
208		4
209	Q.	Is the Merger in the public interest?
210	A.	Yes. The Merger of IES and IPC is a natural progression of the Alliant Energy merger. All
211		of IES's utility operations are in Iowa; additionally IPC's utility operations are
212		predominantly in Iowa. It is anticipated that Iowa will pass electric restructuring legislation
13		in the very near future and the IPC/IES merger will facilitate the implementation of that

214 restructuring effort. Additionally, the Merger will allow parties to the Merger to achieve 215 cost savings, net of merger-related costs, with no adverse consequences for either customers 216 or shareholders. Moreover, the fact that IP&L will be able to reduce costs in an ever more 217 competitive environment will allow it to maintain its loads, thus assuring that fixed costs 218 will not have to be spread over a decreasing level of sales. A competitive energy supplier 219 also will benefit customers and their communities by fostering economic development. 220 You have indicated that the merger and reorganization are consistent with the Q. 221 requirements of Section 7-102 and 7-204 and 7-204A of the Act; please provide a brief 222 overview of these regulatory standards. 223 A. The standard for approval of a merger under Section 7-102 is a finding by the Commission 224 that the application "should reasonably be granted, and that the public will be convenienced 225 thereby." The Commission has the discretion under Section 7-102 to arrive at this finding 226 without the necessity of a hearing and should set the application for hearing only if it deems 227 a hearing to be necessary. In addition, the Commission may attach such conditions to the 228 order approving the merger as it "may deem proper and as the circumstances may require" 229 and "impose such conditions as will protect the interest of minority and preferred 230 stockholders." Section 7-204 requires the Commission's approval of any reorganization. The term 231 232 "reorganization" is defined as "any transaction which, regardless of the means by which it is 233 accomplished, results in a change of a majority of the voting capital stock of an Illinois 234 public utility; or the ownership of control of any entity which owns or controls a majority of 235 the voting capital stock of a public utility." Section 7-204 further provides that the

"Commission shall not approve any proposed reorganization if the Commission finds, after

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237		notice	e and hearing, that the reorganization will adversely affect the utility's ability to
238		perfor	m its duties under this Act." Stated alternatively, the Commission should approve the
239		transa	ction if there is no adverse effect on the utility's ability to perform its duties under the
240		Act. I	n reviewing any proposed reorganization, the Commission is required by Section 7-
241		204 to	find that:
242 243 244		1.	the proposed reorganization will not diminish the utility's ability to provide adequate, reliable, efficient, safe and least-cost public utility service;
245 246 247		2.	the proposed reorganization will not result in the unjustified subsidization of non-utility activities by the utility or its customers;
248 249 250 251		3.	costs and facilities are fairly and reasonably allocated between utility and non-utility activities in such a manner that the Commission may identify those costs and facilities which are properly included by the utility for rate making purposes;
252 253 254 255 256		4.	the proposed reorganization will not significantly impair the utility's ability to raise necessary capital on reasonable terms or to maintain a reasonable capital structure;
257 258 259		5.	the utility will remain subject to all applicable laws, regulations, rules, decisions and policies governing the regulation of Illinois public utilities;
260 261 262		6.	the proposed reorganization is not likely to have a significant adverse effect on competition in those markets over which the Commission has jurisdiction; and
263 264 265		7.	the proposed reorganization is not likely to result in any adverse rate impacts on retail customers.
266	Q.	What	are the findings required by Act Section 7-204, for approval of the
267		reorga	nization and which witnesses will provide evidentiary support to enable the
268		Comm	ission to make the required findings of 7-204?
269 270 271 272 273	A .		The proposed reorganization will not diminish the utility's ability to provide adequate, reliable, efficient, safe and least-cost public service. (Section 7-204(a)) Refer to the Testimony of Mr. Doyle (pages 12-19)

274 275		2. The proposed reorganization will not result in the unjustified subsidization of no utility activities by the utility or its customers. (Section 7-204 (b))
276 277		Refer to the Testimony of Mr. Doyle (pages 15-17)
278		, , , , , , , , , , , , , , , , , , , ,
279		3. Costs and facilities are fairly and reasonably allocated between utility and non-utili
280		activities in such a manner that the Commission may identify those costs as
281		facilities which are properly included by the utility for rate making purpose
282		(Section 7-204(c))
283		
284		Refer to the Testimony of Mr. Doyle (pages 15-17)
285		
286		4. The proposed reorganization will not significantly impair the utility's ability to rais
287		necessary capital on reasonable terms or to maintain a reasonable capital structur
288		(Section 7-204(d))
289		
29 0		Refer to the Testimony of Mr. Bacalao (pages 5-6)
291		
292		5. The utility will remain subject to all applicable laws, regulations, rules, decision
293		and policies governing the regulation of Illinois public utilities (Section 7-204(e))
294		
295		Refer to the Testimony of Mr. Doyle (pages 19-23)
296		
297		6. the proposed reorganization is not likely to have a significant adverse effect on
298		competition in those markets over which the Commission has jurisdiction; and
299		
300		Refer to the Testimony of Mr. Doyle (page 18)
301		
302		7. the proposed reorganization is not likely to result in any adverse rate impacts on
303		retail customers.
304		
305		Refer to the Testimony of Mr. Doyle (pages 9, 14)
306		
307	Q.	Will the merger and reorganization meet all of the criteria set forth in the Illinoi
308		Public Utilities Act, 220 ILCS 5/101 et seq., in particular Section 5/7-102 and 5/7-204?
309	A.	Yes, as demonstrated by the Application and the Testimony, Exhibits and of Applicants i
310		this proceeding, the proposed reorganization meets the seven criteria set forth in Section 7
311		204 for findings of fact to enable the Commission to conclude that the reorganization wil
312		not adversely affect IP&L's ability to perform its duties under the Act. In fact, the

313		Testimony will demonstrate that the Illinois ratepayers of IPC will benefit from the
314		proposed reorganization.
315	Q.	Are Applicants able to show that the merger and reorganization are in the public
316		interest?
317	A.	Yes. As required by Section 7-102, Applicants have demonstrated by their testimony,
318		Exhibits and Workpapers that this Application may reasonably be granted and that the
319		public will be convenienced thereby.
320	Q.	Do the Application, Testimony and Exhibits of the Applicants in this proceeding meet
321		the criteria for approval of reorganization, as set forth in the Act?
322	A.	Yes, Applicants' Joint Application, Testimony and Exhibits are in compliance with Act
323		Section 7-102 and 7-204 and 7-204A.
324	Q.	What additional approvals are being sought in this proceeding by applicants, in
325		addition to approval of the merger and reorganization?
326	A.	The Application seeks the approval, authorization, consent or waiver of the Commission, as
327		the case may be, for other matters incident to the proposed merger and reorganization.
328		These may include transfers of assets and equity, transactions with affiliated interests,
329		assumption of liabilities, issuance and transfers of certificates of public convenience and
330		necessity, location of offices and records and filing of tariffs.
331	V.	DESCRIPTION OF THE PROPOSED TRANSACTION
332	Q.	Please describe the proposed merger transaction.
333	A.	The merger transaction is fully described in the Merger Agreement. At the effective time of
334		the merger, IPC will be merged with and into IES with IES to be the surviving corporation.
`35		At the same time, IES will be renamed Interstate Power and Light Company ("IP&L").

IP&L will be wholly owned subsidiary of Alliant Energy, which is a registered public utility holding company under PUHCA. Each share of IPC's common stock will be cancelled and will cease to exist. As noted previously, Alliant Energy both before and after the IES/IPC merger will be a registered public utility holding company under PUHCA, and its operating utilities -- WPL and IP&L -- will be its principal subsidiaries. SBWGE will remain a subsidiary of WPL. In addition, Alliant Energy non-utility operations will remain under a seperate subsidiary, Alliant Energy Resources and are unaffected by the merger of IPC and IES. The business of Alliant Energy will remain as a holding company for its utility subsidiaries and various non-utility subsidiaries.

The Board of Directors of Alliant Energy will be unchanged by the IES/IPC merger.

At the present time the members of the Alliant Energy, IES and IPC Board of Directors are the same. As a result of the merger, the IES Board will become the IP&L Board and the IPC Board will cease to exist.

Q. Are there certain conditions that must be met before the merger can be completed?

Yes. The merger agreement identifies numerous conditions that must be met before the merger can be completed, including the approval of this Commission. Approvals must also be obtained from the utility regulatory commissions in the states of Iowa and Minnesota as well as FERC. In addition, filings must be made with the Securities and Exchange Commission ("SEC"), the Federal Communications Commission ("FCC") and the Nuclear Regulatory Commission ("NRC").

Q. When are the required approvals expected to be obtained?

A.

A. Regulatory filings with the FERC and the three affected state public utility commissions have been, or will shortly be made. Filings with the SEC, FCC and the NRC are expected to

159		be made by early summer. We hope to obtain all regulatory approvals by the fourth quarter
360		of 2000, and make the merger effective December 31, 2000.
361	VI.	BENEFITS OF THE IPC/IES MERGER
362	Q.	What financial benefits does Alliant Energy believe will inure as a result of the IPC
363		and IES merger?
364	A.	Alliant Energy believes that the merger offers the following financial benefits to each
365		company and to its respective customers, employees and shareholders:
366 367 368 369 370		 Maintenance of Competitive Rates Alliant Energy will be more effective in meeting the challenges of the increasingly competitive environment in the utility industry. The Merger will create the opportunity for financial and operational benefits for customers in the form of more competitive rates over the long term and offers shareholders greater financial strength and financial
371 372 373 374 375 376		 Integration of Corporate and Administrative Functions Alliant Energy will be able to consolidate additional administrative functions of IES and IPC reducing non-labor corporate and administrative expenses. In addition, some savings in areas such as regulatory costs, legal, audit and consulting fees are expected to be realized.
377 3 7 8	Q.	Can you provide an estimate of the proposed savings that will result from the merger?
379	A.	The creation of IP&L is estimated to generate, on a net present value basis, additional cost
380		savings, net of legal and regulatory costs, of \$2.7 million over the next ten years.
381	VII.	IMPACT OF THE MERGER ON SERVICE AREA AND KEY CONSTITUENCIES
382	Q.	What impact will the proposed merger have on the service area of the two utility
383		companies and their key constituencies?
384	A.	The proposed merger will enable IP&L to maintain low rates and a high level of customer
385		service, thus benefiting IES's and IPC's current customers. It will allow IP&L to improve
386		the efficiency of products and services. The communities served will benefit from the
\87		positive economic impact that more competitive energy prices will provide.

700	Ų.	Turning to operational and customer service issues, will the proposed merger have any
389		negative impact on service in the IPC and IES service areas?
390	A.	No. Following the merger, IPC's former customers will continue to receive gas and electric
391		retail service in Iowa, Minnesota and Illinois under their current rate structures. IES's
392		former customers will continue to receive retail gas and electric service in Iowa under their
393		current rate structures. Since the retail side of our business will be essentially unchanged due
394		to the merger, such service will essentially be unaffected by the merger.
395 396	VIII.	MERGER'S IMPACT ON AFFILIATE TRANSACTIONS
397	Q.	What is the Illinois statutory authority governing affiliated interests?
398	A.	I am advised by counsel that transactions involving affiliated interests necessary to effect the
399		merger and reorganization which require Commission approval are governed pursuant to
400		Sections 7-101(3), 7-102(f) and (g), and 7-204A(b).
401 402		Section 7-101(3), in relevant part, states:'
403 404 405 406 407		No management, construction, engineering, supply financial or similar contract and no contract or arrangement for the purchase, sale, lease or exchange of any property or for the furnishing of any service, property or thing, hereafter made with any affiliated interest, shall be effective unless it has first been filed with and consented to by the Commission.
408 409		In addition, Subsection (f) and (g) of Section 7-102 state:
410 411 412		Unless the consent and approval of the Commission is first obtained or unless such approval is waived by the Commission in accordance with the
413 414		provisions of this Section:
415 416 417 418		(f) No public utility may in any manner, directly or indirectly, guarantee the performance of any contract or other obligation of any other person, firm or corporation whatsoever,
419 420 421 .22		(g) No public utility may use, appropriate, or divert any of its money, property or other resources in or to any business or enterprise which is not, prior to such use, appropriation or diversion essentially and directly connected with or a proper

and necessary department or division of the business of such 123 public utility... 424 425 426 And, Section 7-204A(b) states: 427 428 No public utility, may permit the use of any public utility employee's services by an affiliated interest except by contract or arrangement. No 429 public utility may sell, lease, transfer to or exchange with any affiliated 430 interest any property except by contract or arrangement. The contract or 431 arrangement herein is subject to Commission review at the discretion of the 432 Commission in the same manner as it may review any other public utility 433 and its affiliated interest. 434 435 Applicant believes that by requesting the Commission to approve the Merger and to 436 authorize the transactions contemplated thereby, it has placed before the Commission all 437 438 transactions requiring Commission approval and not otherwise exempt from Commission approval pursuant to 83 Ill. Adm. Code §310.60 and that further requests for Commission 439 440 approval are unnecessary. However, to the extent the Commission may deem any or all of such proposed transactions involving affiliated interests of either Applicant to require 441 specific approval pursuant to Section 7-101(3), 7-102(f) and (g), and 7-204A(b) Applicant 442 443 requests the Commission to issue an order approving such transactions. Will certain transactions of IP&L with affiliated interests be exempt from Commission 444 Q. approval pursuant to Section 7-101(4) and 83 Ill. Adm. Code §310.60? 445 Yes. Section 7-101(4) provides that the Commission may promulgate a rule to waive the 446 A. filing and necessity for approval of contracts and arrangements with affiliated interests as 447 described in Section 7-101(3). In accordance with this statutory authority, the Commission 448

has issued 83 Ill. Adm. Code §310.60 exempting contracts which are made in the ordinary

course of business for the employment of officers or employees, and contracts or

arrangements with other affiliated interest made in the ordinary course of business for the

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152		purchase of services, supplies, or other personal property at prices not exceeding the
453		standard or prevailing market prices, or prices or rates fixed pursuant to law.
454	Q.	How are Services' costs allocated?
455 45 6	A.	These costs are allocated between the operating companies pursuant to a Service Company
457		Agreement. That Agreement has been approved by the SEC and by this Commission in
458		Docket No. 96-0122. Subsequent amendments have been approved in Docket Nos. 98-0011
459		and 99-0680. The IES and IPC merger does not affect the terms and conditions of this
460		agreement and it will continue in effect. In all material respects, IP&L will assume IPC's
461		and IES's allocations of costs under this agreement.
16 2	Q.	Does Alliant Energy's regulation by the SEC as a registered holding company and this
163		Commission's prior approval of the Service Company Agreement satisfy Illinois
164		statutes and regulations regarding affiliate transactions?
165	A.	Yes. As IPC has indicated in the past it is our belief that Alliant Energy's conformance with
166		the requirements of the Public Utility Holding Company Act as a registered holding
167		company satisfies Illinois regulatory requirements regarding affiliate activities. Exhibit 2
68		(DAD-1) is a copy of previous correspondence to the Commission expressing this view.
69	IX.	IMPACT OF MERGER ON EFFECTIVE STATE REGULATION
70	Q.	Will the Merger adversely affect the Commission's ability to regulate utility operations
71		in Illinois?
72	A.	No. IP&L will be a public utility subject to the Commission's jurisdiction. Alliant Energy
73		and Services will be affiliated interests of IP&L and the Commission will have jurisdiction
74		over transactions with those entities to the extent consistent with Section 7-101 of the
75		Illinois Public Utilities Act. The Commission will continue to have jurisdiction over the

176 rates and terms and conditions of service provide to customers in the current IPC service territory in Illinois. The Commission will have the same access to the books and records 477 necessary to regulate public utility service that it has now. 478 As I have indicated, while transactions among Alliant Energy's affiliates are 479 governed by SEC rules applicable to registered holding companies and their affiliates, 480 SEC rules require, generally, that services rendered among affiliates be rendered 481 economically and efficiently, for the benefit of system companies at cost, fairly and 482 483 equitably allocated among the system companies. Will the IPC/IES merger affect competition in any market subject to the 484 Q. 485 Commission's jurisdiction? No. All of IES's retail operations are in Iowa, it has no retail operations that are 486 A. 487 presently subject to this Commission's jurisdiction. Additionally all issues relating to the 488 competitive effects of the combination of IES's and IPC's operations were scrutinized in 489 the course of the Alliant Energy merger by a number of regulatory agencies. 490 X. ACCOUNTING FOR MERGER-RELATED COSTS 491 Please summarize the transaction costs associated with the transaction. Q. 492 The transaction costs to achieve savings associated with the merger are estimated to be 493 Α. 494 approximately \$100,000. Transaction costs represent primarily legal fees. How are the companies proposing to treat these costs for regulatory accounting 495 Q. 496 purposes? 497 Transaction costs will be expensed as incurred. A. 498 Is this treatment consistent with GAAP? Q. 199

Yes.

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¹ 00	XI.	MISCELLANEOUS COMMITMENTS AND REQUESTS
501	Q.	Will IP&L maintain separate accounts for non-public utility business as required by
502		Section 7-206.
503	A.	Yes.
504	Q.	Will IP&L maintain an Illinois office as required by Section 5-106 and 83 Ill. Adm.
505		Code § 250.10?
506	A	Yes. Section 5-106 and 83 Ill. Adm. Code § 250.10 require each public utility subject to the
507		Act to maintain at least one office in an Illinois city, village or incorporated town where
508		property of the public utility is located. The public utility is also required to file the address
509		of the office with the Commission. Upon consummation of the merger and thereafter, IP&L
510		will continue to maintain one or more offices in Illinois.
511	Q.	Is IP&L requesting pursuant to 83 Ill. Adm. Code § 250.20 and 250.40 the authority to
512		maintain records outside of Illinois?
513	A.	Yes. The provisions of 83 Ill. Adm. Code § 250.20 and 250.40 state that the requirements
514		of 83 Ill. Adm. Code § 250.10 and, by inference, certain of the requirements of Section 5-
515		106, may be waived by the Commission upon proper application and hearing. These
516		requirements obligate a public utility to maintain in its Illinois office designated pursuant to
517		Section 5-106 all books, accounts, papers, records and memoranda as are employed in the
518		public utility's uniform classification of accounts and/or used in connection with its utility
519		business conducted with the state of Illinois. IPC has, of course, complied with these
520		provisions, and IP&L will naturally continue in all respects to comply with all applicable
521		rules and regulations applicable to it as a public utility in Illinois.

As may be applicable, IP&L requests the Commission to authorize IP&L to maintain the books, accounts, papers, records and memoranda referred to in 83 Ill. Adm. Code § 250.10 and Section 5-106 at IP&L 's offices located in the state of Iowa. The originals of the books, accounts, papers, records and memoranda of IP&L will be maintained in Dubuque and/or Cedar Rapids, Iowa. In addition, billing and payment records pertaining to Illinois customers of IP&L will be available in either hard copy or electronic form in Dubuque and/or Cedar Rapids, Iowa. Further, the original source documents will be made available for Commission examination, at the pertinent location, upon request. IP&L believes the maintenance of the originals of its books, accounts, papers, records and memoranda as proposed is consistent with its obligation to provide its Illinois customers with adequate, reliable, efficient, safe and least-cost public utility service. Furthermore, the Commission, by granting this request to maintain certain documents outside the state of Illinois, will not waive its right under the second paragraph of Section 5-106 to require public utilities to reimburse the Commission for the reasonable costs and expenses associated with the audit or inspection of any books, accounts, papers, records and memoranda maintained outside the state of Illinois. Does IP&L, request pursuant to 83 III. Adm. Code § 410.30 a waiver of the provisions of 83 Ill. Adm. Code § 410.110 relating to location of records pertaining to standards of service for electric service? Yes. Each public utility in Illinois is required by 83 Ill. Adm. Code § 410.110 to maintain records pertaining to standards of service for electric service within the state of Illinois. However, 83 III. Adm. Code § 410.30 permits the Commission to exempt a public utility from this requirement.

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i45		IP&L proposes to maintain such records in its office in Dubuque and/or Cedar
546		Rapids, Iowa. IP&L believes the maintenance of such records as proposed is consistent with
547		the obligation to provide customers with adequate, reliable, efficient, safe and least-cost
548		public utility service. Furthermore, the Commission, by granting this request to maintain
549		these records outside the state of Illinois, will not waive its right under the second paragraph
550		of Section 5-106 to require public utilities to reimburse the Commission for the reasonable
551		costs and expenses associated with the audit or inspection of the records maintained outside
552		the state of Illinois.
553	Q.	Does IP&L, request pursuant to 83 Ill. Adm. Code § 500.30 a waiver of the provisions
554		of 83 Ill. Adm. Code § 500.110 relating to location of records pertaining to standards of

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ovisions lards of service for gas service?

Yes. Each public utility in Illinois is required by 83 Ill. Adm. Code § 500.110 to maintain records pertaining to standards of service for gas service within the state of Illinois. However, 83 Ill. Adm. Code § 500.30 permits the Commission to exempt a public utility from this requirement.

IP&L proposes to maintain such records at its office in Dubuque and/or Cedar Rapids, Iowa. IP&L believes the maintenance of such records as proposed is consistent with the obligation to provide its customers with adequate, reliable, efficient, safe and least-cost public utility service. Furthermore, the Commission, by granting this request to maintain these records outside the state of Illinois, will not waive its right under the second paragraph of Section 5-106 to require public utilities to reimburse the Commission for the reasonable costs and expenses associated with the audit or inspection of the records maintained outside the state of Illinois.

168 Q. Are IPC and IP&L requesting authority in this proceeding for transfer of franchises, certificates of public convenience and necessity and all other rights, including 569 standings in pending Commission proceedings, and tariffs, without refiling the same? 570 IPC has been an Illinois regulated utility subject to the jurisdiction of the 571 A. 572 Commission for many years. It requests that the Commission allow the transfer to IP&L, by operation of law, of all franchises, permits, certificates of convenience and necessity, 573 without the necessity of any additional filings. This would also apply to tariffs. It makes 574 575 little administrative sense for IP&L to refile all of IPC's tariffs in identical form. IPC 576 requests that the Commission order such tariffs to be, and to continue to serve as tariffs of 577 IP&L. Likewise, Applicants request that any exemptions applicable IPC to such as a small utility exemption under Least Cost Planning and reliability rules, apply to IP&L 578 579 without any additional filings.

580 O. Will IP&L file tariffs in accordance with Section 9-102?

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IP&L believes that such tariff filings are unnecessary. Section 9-102 requires every public utility to file with the Commission schedules showing all rates, charges, classifications, rules and regulations relating to any product, commodity or service provided by public utility. IP&L will adopt for application to its Illinois customers the rates, charges, classifications, rules and regulations relating to electric and gas service provided by IPC (the IPC Tariffs) at the time of the merger. Rather than IP&L replicating the IPC Tariffs and identifying them as tariffs of IP&L, applicants request the Commission waive the refiling of the same, and consent to the instantaneous transfer of their identity as IP&L tariffs, at the moment the merger is effective. Because the IP&L tariffs for service in Illinois will contain rates, charges, classifications, rules and

regulations identical to those in effect for IPC immediately prior to the consummation of 791 the merger, it seems a perfunctory exercise to refile them with the Commission pursuant 592 to Sections 9-102, 9-103 and 9-201, as there is nothing distinguishing the tariffs by state 593 of incorporation. These tariffs will continue in effect until changed pursuant to the Act 594 and the rules promulgated thereunder. 595 Does this conclude your testimony? 596 Q. 597 A. Yes.